

Message Text

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ACTION PM-04

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C O N F I D E N T I A L SECTION 1 OF 2 QUITO 2633

E.O. 11652 GDS
TAGS: MASS EC
SUBJ: REVIEW OF CZ MILITARY TRAINING SCHOOLS

REF: (A) STATE 084822; (B) USCINCSO MSG 282015Z MARCH 77;

1. THE FOLLOWING RESPONSES TO QUESTIONS POSED IN REF A REFLECT
JOINT MISSION VIEWS (RESPONSES KEYED TO LETTERED PARAGRAPHS
IN REF A):

A. THE THREE HC SERVICES DEVELOP THEIR TRAINING PROGRAMS IN
COORDINATION WITH THE MLO. EACH SERVICE ESTABLISHES PRIORITIES
FOR PROFESSIONAL VS TECHNICAL AND RELATED TRAINING EACH YEAR
DEPENDING UPON ITS NEEDS. FOR EXAMPLE, CURRENTLY THE TOP
PRIORITY FOR THE ARMY AND NAVY IS PROFESSIONAL (CGSC AND PSGS)
TRAINING AND FOR THE AIR FORCE (FAE) IT IS TECHNICAL. THE FAE
IS EXPECTED TO CONTINUE EMPHASIS ON TECHNICAL TRAINING AND THE
NAVY IS EXPECTED TO MOVE IN THAT DIRECTION, DEPENDING ON TRAINS-
FER OF U.S. "HOT SHIP" DESTROYERS AND OTHER EQUIPMENT. THE
ARMY EMPHASIS WILL PROBABLY REMAIN FAIRLY
BALANCED BETWEEN PROFESSIONAL AND TECHNICAL TRAINING. GIVEN
THE SMALL AMOUNT OF IMET FUNDS ALLOCATED TO ECUADOR, THE
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MISSION BELIEVES HC PRIORITIES REFLECT ACTUAL NEEDS.

B. ALLOCATION OF IMET FUNDS: THE MLO, WITH EMBASSY CONCURRENCE,
DETERMINES THE INITIAL DIVISION OF IMET FUNDS TO THE THREE
SERVICES. THE DIVISION IS ROUGHLY ONE-HALF ARMY, ONE-FOURTH
NAVY AND ONE-FOURTH FAE, BASED ON THE RELATIVE SIZE,
IMPORTANCE, AND INFLUENCE OF THE SERVICES. THE MLO DOES ATTEMPT

TO MAINTAIN FLEXIBILITY IN THESE ALLOCATIONS THROUGHOUT THE YEAR IN ORDER TO BE ABLE TO RESPOND TO CHANGING OPPORTUNITIES, PRIORITIES, OR POLITICAL CONSIDERATIONS.

C. THE EFFECT OF FENCED FUNDS: FENCED FUNDS HAVE PROVIDED SIGNIFICANT ADDITIONAL TRAINING TO THAT POSSIBLE WITH THE LIMITED IMET FUNDS DIRECTLY AVAILABLE, ALTHOUGH THIS ADDITIONAL BENEFIT HAS BEEN UNEVENLY DISTRIBUTED WITHIN THE HC ARMED FORCES. THE FAE HAS TAKEN MAXIMUM ADVANTAGE OF THE CONCEPT. IN FY 76 AND 77 APPROXIMATELY 300 PERSONNEL (INCLUDING SOME NAVY) WILL TRAIN AT IAAFA UNDER THE FENCED FUND CONCEPT, AS OPPOSED TO THE APPROXIMATELY 30 SPACES ORIGINALLY PROGRAMMED (ALL TECHNICAL TRAINING). THE NAVY HAS BENEFITTED SOMEWHAT FROM THE FENCED FUND CONCEPT FOR NAVAL AVIATION TECHNICAL TRAINING AT IAAFA AND FOR MARCORPS TRAINING AT USARSA. HOWEVER, THE MAJORITY OF NAVY TRAINING IS IN CONUS SINCE FEW APPROPRIATE COURSES EXIST IN THE CZ. SINCE THE ARMY HAS NOT YET AGREED TO PAY TLA, IT HAS OBTAINED MINIMAL BENEFIT FROM FENCED FUNDS. IN FACT, ARMY TRAINING HAS SUFFERED UNDER THE CONCEPT FOR THAT REASON: THE FENCING OF 63 PERCENT OF IMET FUNDS LIMITS THE AMOUNT AVAILABLE FOR CONUS TRAINING; MOST OF THAT AVAILABLE HAS BEEN GIVEN TO THE NAVY BECAUSE THERE ARE FEW CZ COURSES WHICH THE NAVY CAN USE, FORCING THE ELIMINATION OF MOST PROGRAMMED CONUS TRAINING FOR THE ARMY, BUT WITHOUT A CORRESPONDING INCREASE IN ARMY TRAINING IN THE CZ.

D. "FREEDOM OF CHOICE" TRAINING DISTRIBUTION: GIVEN FUNDING LIMITATIONS AND AVAILABLE COURSES, ACTUAL DISTRIBUTION OF TRAINING REPRESENTS FREEDOM OF CHOICE OF THE HC. DEPARTMENT
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CAN REFER TO DSAA DETAILED LISTINGS DATED 21 JULY 75 (FOR FY 76), 10 NOV 75 (FOR FY 75) AND 5 JULY 76 (FOR FY 77) FOR DISTRIBUTION WHEN IMET (MAP) FUNDS WERE BELIEVED TO BE \$800,000 FOR FY 76 AND 77 AND \$100,000 FOR FY 75. ACTUAL DISTRIBUTION, REPRESENTING FREEDOM OF CHOICE UNDER FINAL FUNDING LIMITATIONS--\$400,000 FOR FY 76 AND 77 AND 90,000 FOR FY 75, IS IN DSAA DETAILED LISTING OF 11 APRIL 77.

E. IMET FUNDS PAYING TUITION ONLY FOR TECHNICAL AND RELATED TRAINING IN CZ AND CONUS: THE NAVY AND FAE ALREADY PAY TLA FOR ALL TRAINING IN CONUS AND CZ. ASSUMING THERE IS NO FENCED FUNDING, THEY WOULD CONTINUE USING ACROSS THE BOARD TRAINING AT IAAFA BUT AT A GREATLY REDUCED RATE--PROBABLY 30-40 SPACES PER YEAR (SEE PARA. C). THE MARCORPS WOULD CONTINUE USING 5-8 SPACES AT USARSA. THE ARMY, WHICH DOES NOT PAY TLA, WOULD PROBABLY USE 5-10 SPACES FOR OFFICERS IN USARSA AND NONE IN CONUS. IT IS IMPOSSIBLE, FOR A VARIETY OF REASONS, TO DETERMINE THE NUMBER OF SPACES OR TYPE OF COURSES THE FAE AND NAVY WILL UTILIZE UNDER IMET IN CONUS IN THE FUTURE.

F. IMET FUNDS PAYING TUITION ONLY FOR PROFESSIONAL TRAINING IN CONUS AND CZ: THE NAVY AND FAE RECEIVE NO PROFESSIONAL TRAINING IN CZ AND THE FAE HAS, TO DATE, NOT RECEIVED ANY IN CONUS. THE ARMY WOULD PROBABLY CONTINUE WITH 1 CGSC IN CONUS AND CZ, 1 INFANTRY OFFICER ADVANCED (IOA) COURSE IN CZ. THE MARCORPS WOULD UTILIZE 1 IOA COURSE IN CZ, 2 BASIC MARCORPS OFFICER COURSE IN CONUS AND 2 SPACIAL FORCES OFFICER COURSE IN CONUS. THE NAVY WOULD PROBABLY CONTINUE 2 NPGS COURSES IN CONUS.

G. DISCONTINUE FUNDING OF TECHNICAL AND RELATED TRAINING ALTOGETHER: OUR BEST ESTIMATE IS THAT ECUADOR WOULD USE MINIMAL US TRAINING OF THIS TYEP (SEE PARA. I, BELOW). THE ARMY WOULD USE NONE, THE FAE POSSIBLY 10-20 UPT SPACES PER YEAR, AND THE NAVY POSSIBLY 4-6 TRAINING SPACES PER YEAR (SEE PARA. A, ABOVE).

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H. DISCONTINUE FUNDING OF PROFESSIONAL TRAINING ALTOGETHER: OUT BEST ESTIMATE IS THAT THE FAE AND ARMY WOULD NOT USE U.S. TRAINING, BUT THAT THE NAVY WOULD POSSIBLY CONTINUE TO SEND 2 OFFICERS TO THE NPGS.

I. DISCONTINUE COURSES AT CZ: (ASSUMING NO SUBSTITUTE SPANISH-SPEAKING SCHOOLS AVAILABLE IN CONUS) ECUADOR WOULD SEEK TRAINING MUCH AS IT DID DURING FROM CY 71 TO MID-CY 74 WHEN MAP ASSISTANCE WAS DISCONTINUED, I.E., IN LATIN AMERICA AND WESTERN EUROPE. IN-COUNTRY TRAINING CAPABILITY HAS IMPROVED CONSIDERABLY SINCE 1971, BUT ECUADOR STILL IS FAR FROM BEING SELF-SUFFICIENT.

J. (1) SELECTION PROCESS OF ATTENDEES AT PROFESSIONAL COURSES: MLO PROVIDES HC WITH US PREREQUISITES FOR A COURSE AND TESTS NOMINEES AS REQUIRED. THE HC SCREENS THE RECORDS OF PERSONNEL WHO MEET THESE, PLUS ADDITIONAL PREREQUISITES. SELECTION IS THEN MADE FROM QUALIFIED NOMINEES, WITH A CERTAIN POLITICAL INPUT. (2) EMBASSY/MLO GENERALLY CONCURS WITH HC PRIORITIES IN CHOOSING PROFESSIONAL COURSES UNDER IMET.

K. DISCONTINUE PAYING ENGLISH LANGUAGE (EL) TRAINING COSTS: WOULD HAVE A MAJOR NEGATIVE EFFECT ON THE ARMY, BUT CONSIDERABLY LESS SO ON THE NAVY AND FAE, BOTH OF WHICH HAVE MORE OFFICERS WITH NIMINAL KNOWLEDGE OF ENGLISH AND BETTER IN-HOUSE EL TRAINING CAPABILITY.

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C O N F I D E N T I A L SECTION 2 OF 2 QUITO 2633

L. RELOCATING CZ SCHOOLS TO CONUS: MAJOR PROBLEM WOULD BE
ADDITIONAL COST OF TRANSPORTATION AND LIVING ALLOWANCE. HC
CAN AND OFTEN DOES USE ITS OWN AIRCRAFT TO MOVE STUDENTS TO AND
FROM THE CZ BUT ITS ABILITY TO DO SO TO AND FROM CONUS WOULD BE
RESTRICTED BY COST AND AIRCRAFT CAPABILITY. COMMERCIAL AIR
QUITO MIAMI IS OVER \$500, SOME \$250 MORE THAN QUITO-PANAMA.
PROBABLE RESULT OF THIS PROBLEM WOULD BE A REDUCTION IN THE
NUMBER OF ATTENDEES FOR SHORT COURSES (UNDER 4 MONTHS) BECAUSE
THE ADDED COST WOULD MAKE SUCH COURSES LESS COST EFFECTIVE
OR NOT COST EFFECTIVE AT ALL.

2. MISSION COMMENTS: RECOMMENDATIONS:

A. THE MISSION BELIEVES THAT FENCED FUNDING HAS PROVED
EXTREMELY BENEFICIAL TO THE HC ARMED FORCES TO DATE BECAUSE
THE HC HAS TAKEN AGGRESSIVE ADVANTAGE OF SPACES MADE AVAILABLE.
WE DO NOT BELIEVE THAT ECUADOR SHOULD BE PENALIZED FOR DOING
SO, AND THUS RECOMMEND THAT THE PERCENT OF IMET FUNDS WHICH
ARE FENCED SHOULD NOT BE BASED ON A COUNTRY'S USE OF SCHOOLS
SUPPORTED BY SUCH FUNDS BUT RATHER SHOULD BE PROPORTIONAL TO
A COUNTRY'S SHARE OF TOTAL HEMISPHERE IMET FUNDS.

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B. THE MISSION STRONGLY RECOMMENDS THAT IMET FUNDING OF TLA
BE TERMINATED. MOST COUNTRIES SHOULD BY THIS TIME BE ABLE TO
ABSORB THOSE COSTS, AND THE RESTRICTION OF IMET FUNDING TO
TUITION ONLY WILL PERMIT MAXIMUM USE OF LIMITED FUNDS.

C. THE MISSION FULLY CONCURS WITH THE CONCEPT IN REF B RELATING TO REQUIRING FMS CASES TO PAY FOR BOQ/BEQ COSTS. THE USG HAS BEEN INISSTING FOR SEVERAL YEARS THAT LA COUNTRIES ASSUME APPROPRIATE RESPONSIBILITIES. REQUIRING AN FMS CASE TO PAY FOR BOQ/BEQ IS A TACIT BELIEF THAT THEY ARE INCAPABLE OF DOING SO AND IS AN INSULT TO MOST LA COUNTRIES. PROBLEMS WHICH MAY HAVE ARISEN IN THIS AREA UNDOUBTEDLY REFLECT ADMINISTRATIVE MIX-UPS NOT SURPRISING IN SUCH A TRANSITION PERIOD. THE ECUADOREAN NAVY AND FAE HAVE BEEN PAYING ALL TLA FOR ALMOST ONE YEAR. WE HAVE HAD ONLY MINOR PROBLEMS, ALL OF WHICH HAVE BEEN RESOLVED BY INFORMAL DISCUSSION WITH THE SERVICES AND WE BELIEVE THAT WITH CONTINUED EXPERIENCE THESE EARLY PROBLEMS WILL DISAPPEAR.

D. THE MISSION RECOMMENDS THAT, WITH FEW EXCEPTIONS, SOME LANGUAGE TRAINING BE GIVEN TO ALL TRAINEES GOING TO CONUS. EVEN IF THE INDIVIDUAL MEETS THE REQUIRED ECL FOR A COURSE, 2-4 WEEKS OF LANGUAGE TRAINING WOULD GREATLY FACILITATE HIS ABILITY TO ASSIMILATE US COURSE INSTRUCTION TECHNIQUES. AT A MINIMUM, WE RECOMMEND A 1-2 WEEK ENGLISH ORIENTATION PROGRAM GEARED TO THE PARTICULAR COURSE.

3. THE MISSION RECOMMENDS A POLICY OF CONDUCTING THE MAXIMUM POSSIBLE NUMBER OF PROFESSIONAL AND TECHNICAL COURSES FOR OFFICERS IN CONUS. THE GREATEST CONSIDERATION IN TRAINING OFFICERS IS POLITICAL. IT IS IMPOSSIBLE TO GAIN THE MAXIMUM POLITICAL BENEFIT IF THE TRAINING ENVIRONMENT IS STRICTLY LATIN. ON THE OTHER HAND, TRAINING IN THE US. HAS THE ADVANTAGE OF PLACING THE OFFICER IN A US ENVIRONMENT WHICH SHOULD REDOUND TO OUR BENEFIT.

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F. THE MISSION RECOMMENDS THAT ARMY SCHOOLS IN THE CZ CONFORM MORE TO THE PATTERN OF THE AIR FORCE SCHOOLS THERE. THIS WOULD SIMPLIFY COURSE STARTING DATES AND SCHOOL PROCEDURES AND PROVIDE FOR MORE ECONOMICAL MOVEMENT OF STUDENTS (SEE PARA. 1 (L) ABOVE). ALTERNATIVELY, SHOULD ALL TRAINING BE MOVED TO CONUS, ALL SCHOOLS SHOULD FOLLOW THE PATTERN OF IAAFA AT PRESENT.

G. THE MISSION RECOMMENDS THAT DOD CONSIDER ADOPTING A MILITARY UNIVERSITY CONCEPT IN THE CZ (OR IN EQUIVALENT SCHOOLS IN THE US SHOULD CZ SCHOOLS BE ABOLISHED), ORGANIZED UNDER ONE COMMANDANT. THIS WOULD REDUCE AND SIMPLIFY ADMINISTRATIVE AND INSTRUCTOR PROCEDURES AND PERSONNEL, REDUCE REQUIRED SCHOOL EQUIPMENT AND MISCELLANEOUS OVERHEAD COSTS. IN ADDITION, THE MILITARY UNIVERSITY CONCEPT SHOULD INCLUDE ONE OFFICE OF SECURITY ASSISTANCE ORGANIZED TO ADMINISTER ALL ASPECTS OF THE SECURITY ASSISTANCE PROGRAM FOR ALL SERVICES.

H. FINALLY, THE MISSION RECOMMENDS THAT ANY CHANGE OF POLICY, PARTICULARLY IF IT ENTAILS A REDUCTION IN PROGRAM, BE PHASED IN GRADUALLY. THIS WOULD PERMIT THE HC TIME TO PLAN AND BUDGET FOR ANY ADDITIONAL COSTS, ETC. IN THIS REGARD, IT IS WORTH NOTING THAT ECUADOR--AND MANY OTHER LA COUNTRIES--USE THE CY AS OPPOSED TO THE FY FOR BUDGETING PURPOSES.

3. THIS IS A CORDINATED EMBASSY/MLO MESSAGE.
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Message Attributes

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